
Nos. 14-2104-cv(L), 14-2105-cv(CON), 14-2106-cv(CON),
14-2107-cv(CON), 14-2108-cv(CON), 14-2109-cv(CON),
14-2111-cv(CON), 14-2112-cv(CON)

Plaintiffs-Appellees,

REPUBLIC OF ARGENTINA,
Defendant-Appellant.

Nos. 04-cv-2117, 04-cv-2118, 04-cv-1085, 04-cv-937, 04-cv-400,
04-cv-401, 04-cv-936, 04-cv-506 — Thomas P. Griesa, *Judge*.

1 ARGUED: JUNE 17, 2015
2 DECIDED: AUGUST 10, 2015
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5 Before: LEVAL, STRAUB, and RAGGI, *Circuit Judges*.
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8 Appeal from orders of the United States District Court for the
9 Southern District of New York (Thomas P. Griesa, *Judge*), on remand
10 from a previous appeal, certifying expanded plaintiff classes. We
11 hold that the District Court contravened the mandate issued on
12 appeal by failing to follow the prior panel's specific instructions.
13 Accordingly, we **VACATE** and **REMAND**.
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4 STRAUB, *Circuit Judge*:

5 After previous panels of this Court twice vacated aggregate
6 judgments entered by the District Court in favor of plaintiff classes,
7 we remanded with specific instructions. Rather than follow our
8 instructions, the District Court certified expanded plaintiff classes.
9 Because doing so was foreclosed by the mandate issued on the prior
10 appeal, we **VACATE** and **REMAND**.

11 **BACKGROUND**

12 In 2001, the Republic of Argentina defaulted on roughly \$80 to
13 \$100 billion of sovereign debt. *Seijas v. Republic of Argentina*, 606 F.3d
14 53, 55 (2d Cir. 2010) [hereinafter *Seijas I*]. Numerous actions by
15 holders of Argentina's bonds were filed, including the eight (each
16 pertaining to a different series of Argentina's bonds) appealed here.

1 In 2004, the plaintiffs-appellees (“Plaintiffs”) filed for class
2 certification in these eight actions, proposing that the classes be
3 defined as all holders of Argentina’s bonds in each of the eight
4 respective bond series. Over the objection of Defendant-Appellant
5 Argentina, the District Court granted Plaintiffs’ motions for class
6 certification, *see id.* at 55–56, but it rejected Plaintiffs’ proposed class
7 definition. Instead, the District Court certified eight class actions
8 using Argentina’s narrower proposed class, which included only
9 those who *continuously* held bonds from the date of class filing
10 through entry of judgment.

11 The continuous-holder requirement was a significant
12 restriction on the scope of the classes because Argentina’s bonds
13 trade in a secondary market. *See id.* at 56; *see also NML Capital, Ltd. v.*
14 *Republic of Argentina*, 699 F.3d 246, 251 (2d Cir. 2012) (noting that
15 some investors bought bonds, not when Argentina originally
16 marketed them, but “on the secondary market at various times and

1 as recently as June 2010”), *cert. denied*, 134 S. Ct. 201 (2013). Hence,
2 some investors who held bonds as of the date of class filing might
3 later have sold their interests. And some investors who currently
4 hold bonds could have acquired their interests after the date of class
5 filing. So long as bond interests continue to be traded, the identity
6 of investors holding bonds can shift, with each trade possibly
7 reducing the number of investors who have held their interests
8 continuously since the date of class filing.

9 After certifying the classes, the District Court granted
10 summary judgment for Plaintiffs. *Seijas I*, 606 F.3d at 56. No
11 significant questions existed concerning Argentina’s liability,
12 because Argentina conceded that it defaulted on the bonds and
13 owed money to the bondholders. *Id.* at 56–57.

14 The District Court then entered aggregate judgments for the
15 classes. *Id.* at 56. The District Court did not explain how it
16 calculated the class-wide awards, and it acknowledged that its

1 estimates were likely inflated. *Id.* at 58. But it reasoned that
2 granting inflated judgments was justifiable given Argentina's refusal
3 to pay any judgment against it. *Id.*

4 Argentina appealed, contesting both the use of the class action
5 device and the aggregate judgments. *See id.* at 57–58. In *Seijas I*, we
6 affirmed the certification of classes but vacated the aggregate
7 judgments. *Id.* at 57–59. We held that the continuous-holder class
8 satisfied Rule 23's requirements, but we concluded that the District
9 Court's inflated estimations of aggregate judgments were improper.

10 *Id.* We explained that “[e]stimating gross damages for each of the
11 classes as a whole, without using appropriate procedures to ensure
12 that the damages awards roughly reflect the aggregate amount
13 owed to class members, enlarges plaintiffs’ rights by allowing them
14 to encumber property to which they have no colorable claim.” *Id.*

15 at 58–59 (citing *McLaughlin v. Am. Tobacco Co.*, 522 F.3d 215, 231 (2d
16 Cir. 2008) (holding that an aggregate determination that “bears little

1 or no relationship to the amount of economic harm actually caused”
2 violates the Rules Enabling Act), *abrogated on other grounds by Bridge*
3 *v. Phx. Bond & Indem. Co.*, 553 U.S. 639 (2008)). We remanded for the
4 District Court to “consider alternative approaches that will set
5 damages awards that more closely reflect the losses class members
6 experienced.” *Id.* at 59.

7 On remand, the District Court entered revised aggregate
8 damage awards that deducted for bonds tendered in Argentina’s
9 two debt exchange offers,¹ but did not otherwise account for bonds
10 purchased in the secondary market after the start of the class periods
11 (i.e., bonds that had not been held continuously). *Hickory Sec. Ltd. v.*
12 *Republic of Argentina*, 493 F. App’x 156, 158–59 (2d Cir. 2012)
13 [hereinafter *Seijas II*] (summary order). Plaintiffs relied on an expert

¹ In 2005, and again in 2010, Argentina permitted bondholders to exchange their defaulted debt for new debt (at a substantial markdown in value). *NML Capital*, 699 F.3d at 252–53.

1 to assert that the “overwhelming majority” of such bonds had likely
2 been sued on in separate proceedings or tendered in one of
3 Argentina’s debt exchange offers and were thus already excluded
4 from the proposed aggregate judgments. *Id.* at 158 (internal
5 quotation marks omitted).

6 Argentina appealed, and in *Seijas II* we again vacated the
7 aggregate judgments, concluding that they remained insufficiently
8 tied to Argentina’s liability to the classes. *Id.* at 159–60. Even
9 though the classes comprised only those who had held their bond
10 interests continuously since the classes’ filing, the aggregate
11 judgments contained no such limitation. *Id.* at 160. Because the
12 District Court had still not adequately addressed “the volume of
13 bonds purchased in the secondary market after 2004,” we found
14 “little difference” between the calculation of the aggregate
15 judgments in *Seijas I* and *Seijas II*. *Id.* Nothing in the record
16 indicated that the District Court had considered Plaintiffs’ expert’s

1 analysis, which, in any event, was unconvincing; the expert
2 acknowledged that the bonds traded in a secondary market and that
3 he could not determine the volume of such trading or the
4 bondholders involved. *Id.*

5 We remanded with specific instructions for the District Court:

6 [O]n remand, the district court shall conduct an eviden-
7 tiary hearing to resolve these issues. Specifically, it
8 shall: (1) consider evidence with respect to the volume
9 of bonds purchased in the secondary market after the
10 start of the class periods that were not tendered in the
11 debt exchange offers or are currently held by opt-out
12 parties or litigants in other proceedings; (2) make find-
13 ings as to a reasonably accurate, non-speculative esti-
14 mate of that volume based on the evidence provided by
15 the parties; (3) account for such volume in any subse-
16 quent damage calculation such that an aggregate
17 damage award would “roughly reflect” the loss to each
18 class, *see Seijas I*, 606 F.3d at 58–59; and (4) if no reason-
19 ably accurate, non-speculative estimate can be made,
20 then determine how to proceed with awarding damages
21 on an individual basis. Ultimately, if an aggregate ap-
22 proach cannot produce a reasonable approximation of
23 the actual loss, the district court must adopt an individ-
24 ualized approach.

1 *Id.*; see also *id.* at 160 n.2 (explaining that “first entering aggregate
2 judgments inconsistent with the foregoing and then moving forward
3 with an individual claims process would not allay our concerns”).

4 Following remand, the District Court expressed reluctance to
5 holding the evidentiary hearing ordered in *Seijas II* but nevertheless
6 stated that it would “try to obey the Court of Appeals and have that
7 hearing.” App’x 3749–50. Despite this intention, the District Court
8 neither held the evidentiary hearing nor adopted an individualized
9 approach for awarding damages. Plaintiffs had complained that the
10 discovery necessary for the evidentiary hearing would be
11 “inefficient” and “rife with legal and logistical pitfalls.” Letter from
12 Plaintiffs’ Counsel to the District Court 1 (June 27, 2013), App’x 3733.
13 Rather than pursue this discovery, Plaintiffs moved to modify the
14 classes by “returning to the class definitions originally requested by
15 the Plaintiffs—classes of all ‘holders’ of still outstanding bonds.” *Id.*
16 The District Court granted Plaintiffs’ request to modify the

1 continuous-holder classes to all-holder classes, and it entered orders
2 modifying the classes in the eight actions on appeal here.

3 Following the District Court's orders modifying the class
4 definitions and granting class certification, we granted Argentina's
5 petition for permission to appeal pursuant to Federal Rule of Civil
6 Procedure 23(f).

7 **DISCUSSION**

8 Typically, a district court has discretion under Rule 23 to
9 amend a class certification. Here, however, that discretion was
10 cabined by the mandate in *Seijas II*. We review *de novo* whether the
11 District Court has complied with our mandate, *see Carroll v. Blinken*,
12 42 F.3d 122, 126 (2d Cir. 1994), and we conclude that the District
13 Court erred in reconsidering Plaintiffs' proposed all-holder class on
14 remand. The mandate in *Seijas II* gave the District Court specific
15 instructions that did not permit expanding the plaintiff classes.

16 A district court must follow the mandate issued by an
17 appellate court. *Ginett v. Comput. Task Grp., Inc.*, 11 F.3d 359, 360–61

1 (2d Cir. 1993); *Soto-Lopez v. N.Y.C. Civil Serv. Comm’n*, 840 F.2d 162,
2 167 (2d Cir. 1988). The discretion that a district court has under Rule
3 23 to amend certification decisions “cannot be exercised in conflict
4 with an appellate ruling,” *In re Initial Pub. Offering Sec. Litig.*, 483
5 F.3d 70, 73 (2d Cir. 2007), because a “district court has no discretion
6 in carrying out the mandate.” *In re Ivan F. Boesky Sec. Litig.*, 957 F.2d
7 65, 69 (2d Cir. 1992); accord *Briggs v. Pa. R. Co.*, 334 U.S. 304, 306
8 (1948) (“[A]n inferior court has no power or authority to deviate
9 from the mandate issued by an appellate court.”).

10 Where a mandate limits the issues open for consideration on
11 remand, a district court ordinarily cannot consider additional issues.
12 *Sompo Japan Ins. Co. of Am. v. Norfolk S. Ry. Co.*, 762 F.3d 165, 175 (2d
13 Cir. 2014); e.g., *United States v. Ben Zvi*, 242 F.3d 89, 95 (2d Cir. 2001)
14 (stating that the mandate was “unambiguously limited in scope”
15 where it directed the district court to “reconsider sentencing” and
16 “its order of restitution” and thus did not permit resolution of issues

1 related to the underlying merits of the conviction (internal quotation
2 marks omitted)). And where a mandate directs a district court to
3 conduct specific proceedings and decide certain questions, generally
4 the district court must conduct those proceedings and decide those
5 questions. See 18B Charles Alan Wright, et al., *Federal Practice and*
6 *Procedure* § 4478.3, at 753–54 (2d ed. 2002). We consider both the
7 express terms and broader spirit of the mandate to ensure that its
8 terms have been “scrupulously and fully carried out.” *Ginett*, 11
9 F.3d at 361 (internal quotation marks omitted).

10 In *Seijas II*, after having twice been presented with the District
11 Court’s efforts to resolve the difficulty of identifying class members
12 by issuing inflated aggregate judgments, we provided explicit
13 instructions conclusively addressing the matter. We stated that the
14 District Court “*shall* conduct an evidentiary hearing,” and if an
15 aggregate approach could still not work, the District Court “*must*
16 adopt an individualized approach.” *Seijas II*, 493 F. App’x at 160

1 (emphases added). The District Court, however, did not hold an
2 evidentiary hearing, and when Plaintiffs explained that the
3 discovery process required for the aggregate approach was
4 unworkable, instead of following our order and adopting an
5 individualized approach to damages, the District Court resurrected
6 Plaintiffs' original class definition.

7 Our directive in *Seijas II* was clear. Even though it did not
8 expressly preclude recertification, it cannot be read to have
9 permitted the District Court to disregard our instructions and
10 expand the plaintiff classes as a solution to a problem for which we
11 had already prescribed a specific response. And whereas we may
12 reconsider our prior rulings, we do so sparingly and only when
13 presented with cogent and compelling reasons. *United States v.*
14 *Quintieri*, 306 F.3d 1217, 1230 (2d Cir. 2002), *cert. denied sub nom.*
15 *Donato v. United States*, 539 U.S. 902 (2003); *Soto-Lopez*, 840 F.2d
16 at 168. We discern no such reasons on the record here. Hence, we

1 conclude that the District Court erred in not following *Seijas II*'s
2 mandate.

3 **CONCLUSION**

4 For the foregoing reasons, the District Court's orders dated
5 April 24, 2014, certifying all-holder classes in the eight actions at
6 issue here, are **VACATED** and the cases are **REMANDED**. On
7 remand, the District Court must follow our specific instructions in
8 *Seijas II*, 493 F. App'x at 160.