

In the
United States Court of Appeals
For the Second Circuit

August Term, 2024
No. 24-2304

SUQIN XIA,
Plaintiff-Appellant,

v.

PAMELA BONDI, United States Attorney General; KRISTI NOEM,
Secretary, Department of Homeland Security; KIKA SCOTT, Acting
Director, U.S. Citizenship and Immigration Services; CONNIE
NOLAN, Associate Director for Service Center Operations, U.S.
Citizenship and Immigration Services; BARBARA OWLETT, Field
Office Director, U.S. Citizenship and Immigration Services Long
Island,
*Defendants-Appellees.**

On Appeal from a Judgment of the United States District Court for
the Eastern District of New York.

ARGUED: FEBRUARY 6, 2025
DECIDED: MAY 19, 2025

* The Clerk of Court is respectfully directed to amend the official caption
as set forth above.

1 Before: PARKER, BIANCO, and NARDINI, *Circuit Judges*.

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4 Plaintiff-Appellant Suqin Xia, a citizen of the People’s Republic
5 of China who has lived in the United States unlawfully for more than
6 thirty years, applied for adjustment of status to lawful permanent
7 resident, a discretionary form of relief, under 8 U.S.C. § 1255. The
8 United States Citizenship and Immigration Services (“USCIS”)
9 denied Xia’s application after determining that she did not warrant a
10 favorable exercise of discretion. Xia challenged the agency’s decision
11 in the United States District Court for the Eastern District of New York
12 under the Mandamus Act, 28 U.S.C. § 1361, and the Administrative
13 Procedure Act, 5 U.S.C. §§ 701–706. The district court (Allyne R. Ross,
14 *District Judge*) determined that 8 U.S.C. § 1252(a)(2)(B)(i)—which, in
15 pertinent part, bars judicial review of “any judgment” regarding an
16 application made under § 1255—applied to this action, and therefore
17 dismissed the complaint for lack of subject matter jurisdiction
18 pursuant to Rule 12(b)(1) of the Federal Rules of Civil Procedure. We
19 agree with the district court that a denial of an application for
20 adjustment of status under § 1255 is a “judgment” for purposes of
21 § 1252(a)(2)(B)(i) regardless of whether it is issued by an immigration
22 court or USCIS. Accordingly, the judgment of the district court is
23 AFFIRMED.

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26 MARY B. MCGARVEY-DEPUY (Varuni
27 Nelson, Kimberly A. Francis, *on the brief*),
28 Assistant United States Attorneys, *for Breon*
29 *Peace*, United States Attorney for the
30 Eastern District of New York, Brooklyn, NY,
31 *for Defendants-Appellees*.

1 JEAN WANG, Wang Law Office, PLLC,
2 Flushing, NY, for *Plaintiff-Appellant*.
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5 WILLIAM J. NARDINI, *Circuit Judge*:

6 Plaintiff-Appellant Suqin Xia, a citizen of the People’s Republic
7 of China who has lived in the United States unlawfully for more than
8 thirty years, applied for adjustment of status to lawful permanent
9 resident, a discretionary form of relief, under 8 U.S.C. § 1255. The
10 United States Citizenship and Immigration Services (“USCIS”)
11 denied Xia’s application after determining that she did not warrant a
12 favorable exercise of discretion. Xia challenged the agency’s decision
13 in the United States District Court for the Eastern District of New York
14 under the Mandamus Act, 28 U.S.C. § 1361, and the Administrative
15 Procedure Act (“APA”), 5 U.S.C. §§ 701–706. The district court
16 (Allyne R. Ross, *District Judge*) determined that 8 U.S.C.
17 § 1252(a)(2)(B)(i)—which, in pertinent part, bars judicial review of
18 “any judgment” regarding an application made under § 1255—
19 applied to this action, and therefore dismissed the complaint for lack
20 of subject matter jurisdiction pursuant to Federal Rule of Civil
21 Procedure 12(b)(1).

22 We agree with the district court that § 1252(a)(2)(B)(i) precludes
23 judicial review of Xia’s claims. Although Xia argues that this
24 provision applies only to judgments by immigration courts, the
25 Supreme Court’s reasoning in *Patel v. Garland*, 596 U.S. 328 (2022), and
26 the overall statutory framework lead us to conclude otherwise. We
27 hold that a denial of an application for adjustment of status under

1 § 1255 is a “judgment” for purposes of § 1252(a)(2)(B)(i) regardless of
2 whether it is issued by an immigration court or USCIS. Because Xia
3 challenges such a judgment, the jurisdictional bar applies. Xia’s
4 remaining arguments are unavailing. Accordingly, the judgment of
5 the district court is AFFIRMED.

6 **I. Background**

7 **A. Xia’s Unlawful Presence in the United States**

8 Xia arrived at John F. Kennedy International Airport in New
9 York in October 1993 without authorization to enter the United States.
10 At the time, she was several months pregnant with twin daughters,
11 and she claimed that she feared returning to China because she would
12 face persecution for violating that country’s one-child policy. She was
13 paroled into the United States pending an asylum hearing. In
14 February 1995, an immigration judge denied her asylum application
15 and ordered her removed to her native country. But that order was
16 never executed, and Xia has remained in the United States unlawfully
17 for over three decades.

18 **B. Xia’s Application for Adjustment of Status**

19 In October 2021, pursuant to 8 U.S.C. § 1255(a), Xia filed a
20 Form I-485 Application to Register Permanent Residence or Adjust
21 Status, as the immediate relative of a U.S. citizen. In a decision dated
22 March 7, 2024, USCIS denied Xia’s application, basing its decision
23 solely on discretionary grounds without making any determination
24 as to her statutory eligibility for adjustment of status. The agency

1 identified several factors that weighed against granting the
2 application, including that Xia “blatantly disregarded” the
3 outstanding removal order and remained in the United States in
4 violation of U.S. law for nearly thirty years, and that she incredibly
5 professed ignorance of the removal order during her interview for her
6 adjustment application despite having been provided a copy of the
7 order when it was issued in 1995. App’x 66. Additional negative
8 factors included Xia’s three convictions for disorderly conduct, which
9 demonstrated “a disregard for criminal law,” and her twenty-plus
10 years of unauthorized employment. *Id.* at 66–67. On the positive side
11 of the ledger, the agency primarily considered Xia’s status as the
12 mother of two adult U.S. citizens, but because they were born while
13 she was already in removal proceedings, her “ties to them constitute
14 after-acquired equities and [were therefore] given less weight.” *Id.* at
15 68. After weighing all relevant factors, the agency decided that Xia
16 did “not warrant a favorable exercise of discretion.” *Id.*

17 **C. District Court Proceedings**

18 On January 19, 2024, while her adjustment application was still
19 pending, Xia commenced this action under the Mandamus Act,
20 28 U.S.C. § 1361, and Section 706(1) of the APA, seeking an order
21 directing USCIS to adjudicate the application. After USCIS denied
22 the application, Xia amended her complaint to seek judicial review of
23 that decision. She alleged that the agency violated the APA by issuing
24 a decision that was contrary to law, arbitrary and capricious, and
25 unsupported by the record. The defendants—Merrick Garland, then-
26 U.S. Attorney General; Alejandro Mayorkas, then-Secretary of the

1 U.S. Department of Homeland Security; Ur Mendoza Jaddou, then-
2 Director of USCIS; and USCIS officers Connie Nolan and Barbara
3 Owlett¹—moved to the dismiss the complaint for lack of subject
4 matter jurisdiction under Federal Rule of Civil Procedure 12(b)(1).²

5 The district court agreed with the defendants that it lacked
6 subject matter jurisdiction over Xia’s claims. The court determined
7 that the jurisdictional bar set forth in 8 U.S.C. § 1252(a)(2)(B)(i), which
8 precludes Article III courts from reviewing “any judgment regarding
9 the granting of relief under section . . . 1255,” foreclosed this action.
10 Under binding Second Circuit precedent, the court explained, the
11 jurisdictional bar “strips the courts of jurisdiction to review the [Board
12 of Immigration Appeals]’s weighing of discretionary factors in
13 denying an application for adjustment of status under § 1255.” *Xia v.*
14 *Garland*, No. 24-CV-395 (ARR) (SJB), 2024 WL 3925766, at *2 (E.D.N.Y.
15 Aug. 23, 2024) (first citing *Wallace v. Gonzales*, 463 F.3d 135, 138
16 (2d Cir. 2006); and then citing *Guyadin v. Gonzales*, 449 F.3d 465, 468
17 (2d Cir. 2006)). Applying that rule here, the court concluded that
18 because USCIS denied Xia’s application as a matter of discretion, the
19 denial constituted an unreviewable “judgment” for purposes of

¹ Pursuant to Federal Rule of Appellate Procedure 43(c)(2), Attorney General Pamela Bondi, Secretary of Homeland Security Kristi Noem, and Acting Director of USCIS Kika Scott are automatically substituted for their predecessors as defendants.

² The defendants also moved to dismiss any Mandamus Act claim, in the alternative, for failure to state a claim under Rule 12(b)(6).

1 § 1252(a)(2)(B)(i). Accordingly, the court granted the defendants'
2 motion to dismiss pursuant to Rule 12(b)(1).

3 II. Discussion

4 On appeal, Xia contends that the district court erred in
5 dismissing her complaint for lack of subject matter jurisdiction. She
6 argues, among other things, that § 1252(a)(2)(B)(i) does not apply here
7 because it bars judicial review only of *judgments* by an immigration
8 court, not of *decisions* by USCIS. We disagree. The district court
9 correctly determined that § 1252(a)(2)(B)(i) precludes judicial review
10 of USCIS's decision and therefore properly dismissed Xia's claims
11 under Rule 12(b)(1). Xia's remaining arguments are unavailing.

12 A. Standard of Review

13 A district court properly dismisses an action for lack of subject
14 matter jurisdiction pursuant to Rule 12(b)(1) if the court "lacks the
15 statutory or constitutional power to adjudicate it." *Cortlandt St.*
16 *Recovery Corp. v. Hellas Telecomms., S.Á.R.L.*, 790 F.3d 411, 416–17
17 (2d Cir. 2015) (internal quotation marks omitted). The plaintiff bears
18 the burden of establishing by a preponderance of the evidence that
19 subject matter jurisdiction exists. *See Nouritajer v. Jaddou*, 18 F.4th 85,
20 88 (2d Cir. 2021). On appeal from a dismissal under Rule 12(b)(1), we
21 review the district court's legal conclusions *de novo* and its factual
22 findings for clear error. *Id.*

1 **B. Statutory and Regulatory Framework**

2 Section 1255(a) provides that “[t]he status of an alien who was
3 inspected and admitted or paroled into the United States,” otherwise
4 known as an arriving alien, “may be adjusted by the Attorney
5 General, in his discretion and under such regulations as he may
6 prescribe, to that of an alien lawfully admitted for permanent
7 residence,” so long as the alien meets the statutory requirements for
8 such adjustment. Congress later extended jurisdiction over
9 applications for adjustment of status to USCIS, a component agency
10 of the Department of Homeland Security, in addition to the
11 Department of Justice. See 6 U.S.C. §§ 271(b)(5), 557; *Perez v. U.S.*
12 *Bureau of Citizenship & Immigr. Servs. (USCIS)*, 774 F.3d 960, 965 n.3
13 (11th Cir. 2014). When, as in this case, an arriving alien files an
14 adjustment application outside the context of removal proceedings,
15 USCIS has exclusive jurisdiction over the application.³ See 8 C.F.R.
16 §§ 245.2(a)(1), 1245.2(a)(1); see also *Brito v. Mukasey*, 521 F.3d 160, 166
17 (2d Cir. 2008) (recognizing that the regulations “provide USCIS with
18 jurisdiction to adjudicate adjustment of status applications for all
19 arriving aliens,” subject to a narrow exception not applicable here).

20 “In general, pursuant to 8 U.S.C. § 1252(a)(2)(B)(i), federal
21 courts lack jurisdiction to review judgments pertaining to certain
22 forms of immigration relief,” *Penaranda Arevalo v. Bondi*, 130 F.4th 325,
23 337 (2025), including applications for adjustment of status under

³ Xia stated on her adjustment application, and there is no dispute, that her status at the time of her entry into the United States was that of an “arriving alien” who “[w]as inspected at a port of entry and paroled.” Dist. Ct. Dkt. No. 23-2 at 41.

1 8 U.S.C. § 1255. By its terms, § 1252(a)(2)(B)(i) bars review of “any
2 judgment” pertaining to such relief:

3 Notwithstanding any other provision of law (statutory or
4 nonstatutory), . . . except as provided in subparagraph
5 (D), and regardless of whether the judgment, decision, or
6 action is made in removal proceedings, no court shall
7 have jurisdiction to review—(i) any judgment regarding
8 the granting of relief under section 1182(h), 1182(i),
9 1229b, 1229c, or 1255 of this title

10 Section 1252(a)(2)(D) preserves judicial review in a narrow set of
11 circumstances: “Nothing in subparagraph (B) . . . shall be construed
12 as precluding review of constitutional claims or questions of law
13 raised upon a petition for review [from a final order of removal] filed
14 with an appropriate court of appeals.”

15 **C. Whether § 1252(a)(2)(B)(i) Applies to USCIS’s Denial of**
16 **Xia’s Application for Adjustment of Status**

17 The principal question presented for our review is whether a
18 decision by USCIS to deny an application for adjustment of status
19 under § 1255 constitutes a “judgment” to which the jurisdictional bar
20 in § 1252(a)(2)(B)(i) attaches.⁴ The answer is yes. In reaching this

⁴ In *Rahman v. Mayorkas*, we acknowledged that, after the Supreme Court’s decision in *Patel v. Garland*, 596 U.S. 328 (2022), “there is an open question as to whether we have jurisdiction to review any aspect of a USCIS decision denying discretionary relief, such as a status adjustment, outside of a removal proceeding.” No. 22-904-CV, 2023 WL 2397027, at *1 n.2 (2d Cir. Mar. 8, 2023) (summary order).

1 conclusion, we join every other circuit that has addressed this
2 question.⁵

3 1. The Plain Text of the Statute

4 To ascertain the scope of § 1252(a)(2)(B)(i), “we start where we
5 always do: with the text of the statute.” *Van Buren v. United States*,
6 593 U.S. 374, 381 (2021). The plain text of this provision compels our
7 conclusion that it encompasses decisions by USCIS to deny or grant
8 relief under § 1255. The preamble to this subsection provides that the
9 jurisdictional bar applies “regardless of whether the judgment,
10 decision, or action is made in removal proceedings.” 8 U.S.C.

We declined to address that question then. Today, we answer the narrower question set forth here.

⁵ See *Momin v. Jaddou*, 113 F.4th 552, 558 (5th Cir. 2024) (holding that § 1252(a)(2)(B)(i) applied to USCIS’s denial of an adjustment application); *Viana Guedes v. Mayorkas*, 123 F.4th 68, 71 (1st Cir. 2024) (“The district court plainly lacked jurisdiction under 8 U.S.C. § 1252(a)(2)(B)(i) to hear appellants’ claims challenging USCIS’ denial of their adjustment of status applications.”); *Nakka v. U.S. Citizenship & Immigr. Servs.*, 111 F.4th 995, 1008 (9th Cir. 2024) (“[B]ecause of the ‘regardless’ clause, § 1252(a)(2)(B)(i) must be interpreted as also encompassing judgments regarding the granting of discretionary relief that are made by USCIS and DHS outside removal proceedings.”); *Hatchet v. Andrade*, 106 F.4th 574, 582 (6th Cir. 2024) (holding that pursuant to § 1252(a)(2)(B)(i), “the district court lacked jurisdiction to review the factual findings of USCIS”); *Abuzeid v. Mayorkas*, 62 F.4th 578, 584 (D.C. Cir. 2023); *Britkovyy v. Mayorkas*, 60 F.4th 1024, 1028–30 (7th Cir. 2023) (“§ 1252(a)(2)(B)(i) operates to eliminate judicial review of the denial of an adjustment-of-status application by USCIS.”); *Lee v. U.S. Citizenship & Immigr. Servs.*, 592 F.3d 612, 619 (4th Cir. 2010); see also *Commandant v. Dist. Dir., Miami Dist. (S24)*, USCIS, No. 21-10372, 2024 WL 3565390, at *1–2 (11th Cir. July 29, 2024) (unpublished opinion) (holding that “under *Patel*, section 1252(a)(2)(B)(i) stripped the district court of jurisdiction to review” the plaintiffs’ challenge to USCIS’s denials of their applications for adjustment of status under § 1255).

1 § 1252(a)(2)(B). As the Supreme Court noted in *Patel*, “USCIS
2 [is assigned] authority over applications for adjustment of status
3 made outside of removal proceedings.” 596 U.S. at 333 (citing 8 C.F.R.
4 § 245.2(a)(1)). In other words, USCIS is the only entity that can issue
5 an authoritative decision on adjustment applications outside the
6 removal context, and it is therefore the only entity whose decisions on
7 those applications could fall within the scope of the “regardless”
8 clause of § 1252(a)(2)(B)(i). Thus, Congress’s clear directive that no
9 federal court may review a denial of an adjustment application under
10 § 1255, even if it occurs outside removal proceedings, necessarily
11 applies to decisions by USCIS. *See Lee*, 592 F.3d at 619 (“[T]he
12 language ‘regardless of whether the judgment, decision, or action is
13 made in removal proceedings’ makes clear that the jurisdictional
14 limitations imposed by § 1252(a)(2)(B) also apply to review of agency
15 decisions made outside of the removal context.”); *Abuzeid*, 62 F.4th at
16 584 (same); *see also Momin*, 113 F.4th at 558 (noting that “every court
17 of appeals to consider the question has held that the jurisdictional bar
18 applies outside the removal context—including to USCIS denials of
19 adjustment of status”).

20 Xia’s reading of § 1252(a)(2)(B)(i) is irreconcilable with the
21 statutory text and would nullify part of Congress’s directive. As Xia
22 notes, “[i]t is a cardinal principle of statutory construction that a
23 statute ought . . . to be so construed that, if it can be prevented, no
24 clause, sentence, or word shall be superfluous, void, or insignificant.”
25 Appellant’s Br. 20 (quoting *TRW Inc. v. Andrews*, 534 U.S. 19, 31
26 (2001)). But it is Xia’s interpretation of the statute—not the district

1 court's—that would violate this principle. *See Torres v. Lynch*, 578 U.S.
2 452, 463 n.8 (2016) (rejecting appellant's reading of a statute because
3 it "conflict[ed] with our ordinary assumption that Congress, when
4 drafting a statute, gives each provision independent meaning"). If
5 only USCIS can decide an adjustment application outside the removal
6 context and its decision does not constitute a "judgment" for
7 purposes of § 1252(a)(2)(B)(i), the "regardless" clause would be
8 meaningless, at least with respect to the enumeration of § 1255 relief.
9 *See United States v. Butler*, 297 U.S. 1, 65 (1936) ("These words cannot
10 be meaningless, else they would not have been used.").

11 **2. *Patel v. Garland***

12 The Supreme Court's reasoning in *Patel* confirms our
13 conclusion. In that case, which concerned an adjustment of status
14 application made under § 1255(i) by an alien in removal proceedings,
15 the Court considered whether § 1252(a)(2)(B)(i) forecloses judicial
16 review of "factual findings that underlie a denial of relief," and held
17 that it does. *Patel*, 596 U.S. at 331, 333–34.

18 The Court explained that § 1252(a)(2)(B)(i) has an expansive
19 reach. The Court agreed with the starting premise that "'judgment'
20 means any authoritative decision." *Id.* at 337–38. Consistent with this
21 "broad definition," § 1252(a)(2)(B)(i) "does not restrict itself to certain
22 kinds of decisions. Rather, it prohibits review of *any* judgment
23 *regarding* the granting of relief under § 1255 and the other enumerated
24 provisions." *Id.* The modifier "any," the Court elaborated, "means
25 that the provision applies to judgments of whatever kind under

1 § 1255, not just discretionary judgments or the last-in-time
2 judgment.” *Id.* at 338 (internal quotation marks omitted). “Similarly,
3 the use of ‘regarding’ ‘in a legal context generally has a broadening
4 effect, ensuring that the scope of a provision covers not only its subject
5 but also matters *relating* to that subject.”” *Id.* at 338–39 (emphasis
6 added) (quoting *Lamar, Archer & Cofrin, LLP v. Appling*, 584 U. S. 709,
7 717 (2018)). In short, the Court agreed that § 1252(a)(2)(B)(i)’s
8 jurisdictional bar “encompasses any and all decisions relating to the
9 granting or denying of discretionary relief,” including factual
10 findings. *Id.* at 337 (internal quotation marks omitted).

11 *Patel* severely undermines Xia’s argument that the term
12 “judgment” for purposes of § 1252(a)(2)(B)(i) includes only the
13 decisions of an immigration court, not the decisions of USCIS. The
14 Court concluded that the term reaches even an immigration judge’s
15 credibility determination, a quintessential factual finding. *See id.* at
16 341 (observing that “[u]sing the word ‘judgment’ to describe . . . [a]
17 credibility determination is perfectly natural” and emphasizing that
18 the jurisdictional bar applies to “*any* judgment”). It follows that a
19 decision by USCIS to deny an adjustment application under § 1255
20 fits within this broad definition. Indeed, the Court acknowledged
21 that its interpretation of § 1252(a)(2)(B)(i) could have the
22 “consequence of precluding all review of USCIS denials of
23 discretionary relief” because “[t]hose decisions are made outside of
24 the removal context, and subparagraph (D) preserves review of legal
25 and constitutional questions only when raised in a petition for review
26 of a final order of removal.” *Id.* at 345.

1 While it declined to decide the reviewability of USCIS
2 decisions, the Court suggested that foreclosing review of those
3 decisions might not be an “unintended” consequence of its opinion,
4 as Patel and the government framed it, but rather “consistent with
5 Congress’ choice to reduce procedural protections in the context of
6 discretionary relief.” *Id.* at 345–46. That choice followed *INS v. St.*
7 *Cyr*, 533 U.S. 289 (2001), where the Court explained that reading
8 § 1252, as it existed then, to bar review of *all* legal questions in removal
9 cases could raise constitutional concerns. *Id.* at 300. Through the
10 post-*St. Cyr* amendments to § 1252, the Court observed, Congress
11 “preserved review of legal and constitutional questions made within
12 removal proceedings” and simultaneously “extended the
13 jurisdictional bar to judgments made outside of removal
14 proceedings.” *Patel*, 596 U.S. at 345–46. Put differently, “[t]o the
15 extent Congress decided to permit judicial review of a constitutional
16 or legal issue bearing upon the denial of adjustment of status, it
17 intended for the issue to be raised to the court of appeals *during*
18 *removal proceedings*.” *Id.* at 346 (quoting *Lee*, 592 F.3d at 620). Thus,
19 the Court suggested, “it is possible that Congress did, in fact, intend
20 to close th[e] door” to judicial review of USCIS decisions. *Id.* at 345.

21 The Court went on to emphasize that it would not disregard
22 the text of § 1252(a)(1)(B)(i) to accommodate the parties’ concern that
23 giving full effect to the plain meaning of the provision could insulate
24 USCIS decisions from judicial review. Although the parties urged it
25 “to avoid the risk of this result,” the Court asserted that “it would be
26 difficult to maintain that this consequence conflicts with the statutory

1 structure.” *Id.* at 346. To the contrary, this result—whatever its merits
2 as a matter of policy—comports with “the best interpretation of the
3 statutory text.” *Id.* And the statutory text, the Court stressed, dictates
4 the meaning of the provision. *See id.* (citing *Niz-Chavez v. Garland*,
5 593 U.S. 155, 171 (2021), which observed that “no amount of
6 policy-talk can overcome a plain statutory command”).

7 Nothing in the Court’s reasoning supports Xia’s argument that
8 only a decision by an immigration court can constitute a judgment to
9 which the jurisdictional bar attaches. Indeed, if Xia were correct, *Patel*
10 could have easily dispatched the parties’ concern that the Court’s
11 interpretation of § 1252(a)(2)(B)(i) would foreclose judicial review of
12 USCIS decisions by simply explaining that the provision does not
13 apply to those decisions at all. Instead, the Court recognized the
14 possibility that its holding could bar judicial review of those
15 decisions, and then dismissed the parties’ concern on the ground that
16 this result would be “consistent with Congress’ choice to reduce
17 procedural protections in the context of discretionary relief.” *Id.* at
18 346.

19 In sum, the logic of *Patel* leads ineluctably to the conclusion that
20 § 1252(a)(2)(B)(i) bars review of a USCIS denial of an application for
21 adjustment of status.

22 **D. Xia’s Remaining Arguments**

23 Xia raises two additional arguments in an attempt to
24 circumvent § 1252(a)(2)(b)(i)’s jurisdictional bar. First, she argues that
25 USCIS’s denial was not discretionary, and therefore does not fall

1 within this provision, because it was “based on statutory grounds that
2 have merely been couched in discretionary language.” Appellant’s
3 Br. 21–22. Even if we agreed that the agency’s decision was not an
4 exercise of discretion (though we agree with the district court that it
5 was), this argument would nonetheless be unavailing. The Supreme
6 Court in *Patel* explained that the jurisdictional bar “applies to
7 judgments of whatever kind under § 1255, *not just discretionary*
8 *judgments* or the last-in-time judgment.” 596 U.S. at 338 (emphasis
9 added) (internal quotation marks omitted). In fact, the Court rejected
10 the government’s argument that the term “judgment” for purposes of
11 § 1252(a)(2)(B)(i) “refers exclusively to a ‘discretionary’ decision,”
12 explaining that “[a] ‘judgment’ does not necessarily involve
13 discretion, nor does context indicate that only discretionary
14 judgments are covered by” the jurisdictional bar. *Id.* at 340–43.
15 Therefore, USCIS’s denial is unreviewable regardless of whether it
16 rested on discretionary factors, a determination that Xia is statutorily
17 ineligible for adjustment of status, or both.

18 Xia’s second argument fares no better. She contends that the
19 district court had subject matter jurisdiction under § 1252(a)(2)(D)
20 because her claims raised several questions of law. Even if we agreed
21 that Xia has raised legitimate questions of law (though we agree with
22 the district court that she has not), this argument, too, would be
23 unavailing. Section 1252(a)(2)(D) permits judicial review of
24 constitutional claims or questions of law only by an “appropriate
25 court of appeals,” and only “upon a petition for review” from a final
26 order of removal. Xia brought this case in a district court, and she

1 was not petitioning for review of a final order of removal. *See Hassan*
2 *v. Chertoff*, 543 F.3d 564, 566 (9th Cir. 2008) (holding that
3 § 1252(a)(2)(D) was inapplicable because the plaintiff’s “challenge to
4 the denial of adjustment was not raised upon a petition for review
5 filed with th[e] court [of appeals]” but instead “on direct appeal from
6 the district court”). Accordingly, the jurisdictional savings clause in
7 § 1252(a)(2)(D) provides no basis for subject matter jurisdiction in this
8 case.

9 III. Conclusion

10 In summary, we hold:

11 1. A denial of an application for adjustment of status under
12 8 U.S.C. § 1255 is a “judgment” for purposes of § 1252(a)(2)(B)(i)
13 regardless of whether it is issued by an immigration court or USCIS.

14 2. The district court committed no error in (a) concluding that
15 § 1252(a)(2)(B)(i) precludes judicial review of Xia’s challenge to
16 USCIS’s denial of her application for adjustment of status under
17 § 1255, and therefore (b) dismissing Xia’s complaint for lack of subject
18 matter jurisdiction pursuant to Federal Rule of Civil Procedure
19 12(b)(1).

20 For the foregoing reasons, we AFFIRM the district court’s
21 judgment.